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[Report No. 112-30]

To amend title 49, United States Code, to provide for enhanced safety and environmental protection in pipeline transportation, to provide for enhanced reliability in the transportation of the Nation's energy products by pipeline, and for other purposes.

IN THE SENATE OF THE UNITED STATES

February 3, 2011

Mr. Lautenberg (for himself, Mr. Rockefeller, Mr. Menendez, Mr. Begich, Mr. Casey, and Mr. Udall of New Mexico) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

July 7, 2011

Reported by Mr. Rockefeller, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend title 49, United States Code, to provide for enhanced safety and environmental protection in pipeline transportation, to provide for enhanced reliability in the transportation of the Nation's energy products by pipeline, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENT OF TITLE 49,
- 4 UNITED STATES CODE; TABLE OF CONTENTS.
- 5 (a) SHORT TITLE.—This Act may be eited as the
- 6 "Pipeline Transportation Safety Improvement Act of
- 7 2011".
- 8 (b) AMENDMENT OF TITLE 49, UNITED STATES
- 9 Code.—Except as otherwise expressly provided, whenever
- 10 in this Act an amendment or repeal is expressed in terms
- 11 of an amendment to, or a repeal of, a section or other
- 12 provision, the reference shall be considered to be made to
- 13 a section or other provision of title 49, United States
- 14 Code.
- 15 (e) Table of Contents for
- 16 this Act is as follows:
 - See. 1. Short title; Amendment of Title 49, United States Code; table of contents.
 - Sec. 2. Civil penalties.
 - Sec. 3. Pipeline damage prevention.
 - Sec. 4. Offshore gathering pipelines.
 - See. 5. Automatic and remote-controlled shut-off valves.
 - Sec. 6. Excess flow valves.
 - Sec. 7. Integrity management.
 - See. 8. Public education and awareness.
 - Sec. 9. Government Accountability Office report.
 - Sec. 10. Leak detection.
 - Sec. 11. Incident notification.
 - Sec. 12. Transportation-related onshore facility response plan compliance.
 - See. 13. Pipeline infrastructure data collection.
 - Sec. 14. International cooperation and consultation.
 - Sec. 15. Gas and hazardous liquid gathering lines.
 - Sec. 16. Transportation related oil flow lines.
 - See. 17. Alaska project coordination.
 - Sec. 18. Cost recovery for design reviews.
 - Sec. 19. Special permits.

- Sec. 20. Biofuel pipelines.
- Sec. 21. Carbon dioxide pipelines.
- See. 22. Study of transportation of tar sands crude oil.
- Sec. 23. Study of non-petroleum hazardous liquids transported by pipeline.
- Sec. 24. Clarifications.
- Sec. 25. Additional resources.
- Sec. 26. Maintenance of effort.
- Sec. 27. Authorization of appropriations.

1 SEC. 2. CIVIL PENALTIES.

- 2 (a) Penalty Considerations; Major Con-
- 3 SEQUENCE VIOLATIONS.—Section 60122 is amended—
- 4 (1) by striking "the ability to pay," in sub-
- 5 $\frac{\text{section }(b)(1)(B)}{}$
- 6 (2) by redesignating subsections (c) through (f)
- 7 as subsections (d) through (g), respectively; and
- 8 (3) by inserting after subsection (b) the fol-
- 9 lowing:
- 10 "(c) Penalties for Major Consequence Viola-
- 11 Tions.
- 12 "(1) IN GENERAL.—A person that the Sec-
- 13 retary of Transportation decides, after written notice
- and an opportunity for a hearing, has committed a
- 15 major consequence violation of section 60114(b),
- 16 60114(d), or 60118(a) of this title or a regulation
- 17 prescribed or order issued under this chapter is lia-
- 18 ble to the United States Government for a civil pen-
- 19 alty of not more than \$250,000 for each violation.
- A separate violation occurs for each day the violation
- 21 continues. The maximum civil penalty under this

1	paragraph for a related series of major consequence
2	violations is $$2,500,000$.
3	"(2) Penalty considerations.—In deter-
4	mining the amount of a civil penalty for a major
5	consequence violation under this subsection, the Sec-
6	retary shall consider the factors prescribed in sub-
7	section (b).
8	"(3) Major consequence violation de-
9	FINED.—In this subsection, the term 'major con-
10	sequence violation' means a violation that contrib-
11	uted to an incident resulting in—
12	$"(\Lambda)$ 1 or more deaths;
13	"(B) 1 or more injuries or illnesses requir-
14	ing in-patient hospitalization; or
15	"(C) environmental harm exceeding
16	\$250,000 in estimated damage to the environ-
17	ment including property loss other than the
18	value of natural gas or hazardous liquid lost, or
19	damage to pipeline equipment.".
20	(b) Penalty for Obstruction of Inspections
21	AND INVESTIGATIONS.—Section 60118(e) is amended by
22	adding at the end the following: "The Secretary may im-
23	pose a civil penalty under section 60122 of this title on
24	a person who obstructs or prevents the Secretary from

1	carrying out inspections or investigations under this chap
2	ter.".
3	(c) Administrative Penalty Caps Inappli-
4	CABLE.—Section 60120(a)(1) is amended by adding at the
5	end the following: "The maximum amount of civil pen-
6	alties for administrative enforcement actions under section
7	60122 of this title shall not apply to enforcement actions
8	under this section.".
9	(d) Judicial Review of Administrative En
10	FORCEMENT ORDERS.—Section 60119(a) is amended—
11	(1) by striking the subsection caption and in
12	serting "(a) Review of Regulations, Orders
13	AND OTHER FINAL AGENCY ACTIONS.—"; and
14	(2) by striking "about an application for a
15	waiver under section 60118(c) or (d) of" and insert
16	ing "under".
17	SEC. 3. PIPELINE DAMAGE PREVENTION.
18	(a) Minimum Standards for State One-cali
19	Notification Programs.—Section 6103(a) is amended
20	to read as follows:
21	"(a) Minimum Standards.—
22	"(1) In General.—In order to qualify for a
23	grant under section 6106, a State one-call notifica
24	tion program shall, at a minimum, provide for—

1	"(A) appropriate participation by all un-
2	derground facility operators, including all gov-
3	ernment operators;
4	"(B) appropriate participation by all exca-
5	vators, including all government and contract
6	exeavators; and
7	"(C) flexible and effective enforcement
8	under State law with respect to participation in,
9	and use of, one-call notification systems.
10	"(2) Exemptions prohibited.—A State one-
11	call notification program may not exempt munici-
12	palities, State agencies, or their contractors from its
13	one-call notification system requirements.".
14	(b) STATE DAMAGE PREVENTION PROGRAMS.—Sec-
15	tion 60134(a) is amended—
16	(1) by striking "and" after the semicolon in
17	paragraph (1);
18	(2) by striking "(b)." in paragraph (2) and in-
19	serting "(b); and"; and
20	(3) by adding at the end the following:
21	"(3) does not provide any exemptions to mu-
22	nicipalities, State agencies, or their contractors from
23	its one-call notification system requirements.".

- 1 (e) EFFECTIVE DATE.—The amendments made by
- 2 this section shall take effect 2 years after the date of en-
- 3 actment of this Act.

4 SEC. 4. OFFSHORE GATHERING PIPELINES.

- 5 Section 60102(k)(1) is amended by striking the last
- 6 sentence and inserting "Not later than 1 year after the
- 7 date of enactment of the Pipeline Transportation Safety
- 8 Improvement Act of 2011, the Secretary shall issue regu-
- 9 lations, after notice and an opportunity for a hearing, sub-
- 10 jecting offshore hazardous liquid gathering pipelines and
- 11 hazardous liquid gathering pipelines located within the in-
- 12 lets of the Gulf of Mexico to the same standards and regu-
- 13 lations as other hazardous liquid pipelines. The regula-
- 14 tions issued under this paragraph shall not apply to low-
- 15 stress distribution pipelines.".

16 SEC. 5. AUTOMATIC AND REMOTE-CONTROLLED SHUT-OFF

- 17 **VALVES.**
- 18 Section 60102 is amended by adding at the end the
- 19 following:
- 20 "(n) Automatic and Remote-Controlled Shut-
- 21 OFF VALVES.—Not later than 2 years after the date of
- 22 enactment of the Pipeline Transportation Safety Improve-
- 23 ment Act of 2011, the Secretary shall by regulation, after
- 24 notice and an opportunity for a hearing, require the use
- 25 of automatic or remote-controlled shut-off valves, or equiv-

- 1 alent technology, where economically, technically, and
- 2 operationally feasible on transmission pipelines con-
- 3 structed or entirely replaced after the date on which the
- 4 Secretary issues a final rule.".

5 SEC. 6. EXCESS FLOW VALVES.

- 6 Section 60109(e)(3) is amended—
- 7 (1) by redesignating subparagraph (B) as sub-8 paragraph (C); and
- 9 (2) by inserting after subparagraph (A) the fol-10 lowing:

11 "(B) DISTRIBUTION BRANCH SERVICES, 12 MULTI-FAMILY FACILITIES, AND SMALL COM-13 MERCIAL FACILITIES.—Not later than 2 years 14 after the date of enactment of the Pipeline 15 Transportation Safety Improvement Act of 16 2011, the Secretary shall prescribe regulations, 17 after notice and an opportunity for hearing, to 18 require the use of excess flow valves, where eco-19 nomically and technically feasible, on new or en-20 tirely replaced distribution branch services, 21 multi-family facilities, and small commercial fa-22 eilities.".

SEC. 7. INTEGRITY MANAGEMENT.

- 2 (a) EVALUATION.—Within 1 year after the date of
- 3 enactment of this Act, the Secretary of Transportation
- 4 shall evaluate—
- 5 (1) whether integrity management system re-
- 6 quirements, or elements thereof, should be expanded
- 7 beyond high consequence areas (as defined under
- 8 section 60109(a) of title 49, United States Code);
- 9 and
- 10 (2) with respect to gas pipeline facilities, wheth-
- er applying the integrity management program re-
- 12 quirements to additional areas would mitigate the
- 13 need for class location requirements.
- 14 (b) STANDARDS.—Not later than 1 year after com-
- 15 pletion of the evaluation, the Secretary shall prescribe
- 16 such regulations, after notice and an opportunity for a
- 17 hearing.
- 18 (e) Data Reporting.—The Secretary shall collect
- 19 any relevant data necessary to complete the evaluation re-
- 20 quired by subsection (a) and may collect such additional
- 21 data pursuant to regulations promulgated under sub-
- 22 section (b) as may be necessary.
- 23 SEC. 8. PUBLIC EDUCATION AND AWARENESS.
- 24 (a) In General.—Chapter 601 is amended by add-
- 25 ing at the end the following:

1 "SEC. § 60138. PUBLIC EDUCATION AND AWARENESS

2	"(a) In General.—Not later than 1 year after the
3	date of enactment of the Pipeline Transportation Safety
4	Improvement Act of 2011, the Secretary shall—
5	"(1) maintain a monthly updated summary of
6	all completed and final natural gas and hazardous
7	liquid pipeline inspections conducted by or reported
8	to the Pipeline and Hazardous Materials Safety Ad-
9	ministration that includes—
10	"(A) identification of the operator in-
11	spected;
12	"(B) the type of inspection;
13	"(C) the results of the inspection, includ-
14	ing any deficiencies identified; and
15	"(D) any corrective actions required to be
16	taken by the operator to remediate such defi-
17	ciencies;
18	"(2) maintain a comprehensive list, to be up-
19	dated annually, and individual copy of each gas
20	emergency response plan pursuant to section
21	60102(d)(5) of this title and of each hazardous liq-
22	uid pipeline operator's facility response plan pursu-
23	ant to section 311(j)(5) of the Federal Water Pollu-
24	tion Control Act (33 U.S.C. 1321(j)(5)), excluding
25	any proprietary or security-sensitive information
26	that may be contained in an operator's plan;

- 1 "(3) excluding any proprietary or security-sen2 sitive information, as part of the National Pipeline
 3 Mapping System maintain a map of all currently
 4 designated high consequence areas in which pipelines
 5 are required to meet integrity management safety
 6 regulations and update the map annually; and
- 7 "(4) maintain a current copy of any industry8 developed or professional organization pipeline safety
 9 standards that have been incorporated by reference
 10 into regulations, to the extent consistent with fair
 11 use.
- 12 "(b) Public Availability.—The requirements of 13 subsection (a) shall be considered to have been met if the 14 information required to be made public is made available 15 on the Pipeline and Hazardous Materials Safety Adminis-16 tration's public Web site.
- 17 "(e) RELATIONSHIP TO FOIA.—Nothing in this sec-18 tion shall be construed to require disclosure of information 19 or records that are exempt from disclosure under section 20 552 of title 5.".
- 21 (b) CLERICAL AMENDMENT.—The table of contents
 22 for chapter 601 is amended by inserting after the item

3 relating to section 60137 the following:

[&]quot;60138. Public education and awareness".

1 SEC. 9. GOVERNMENT ACCOUNTABILITY OFFICE REPORT.

- 2 The Comptroller General shall conduct a comprehen-
- 3 sive analysis of the safety risks, including the risk of acci-
- 4 dent and injury to individuals or the environment, from
- 5 both onshore and offshore pipelines to which chapter 601
- 6 of title 49, United States Code, does not apply, including
- 7 gathering lines. The analysis shall also consider the safety
- 8 risks and benefits of applying the regulations under sec-
- 9 tion 60109(e) of title 49, United States Code, to low-stress
- 10 gas transmission lines. Not later than 1 year after the date
- 11 of enactment of this Act, the Comptroller General shall
- 12 submit a report on the results of this analysis to the Sen-
- 13 ate Committee on Commerce, Science, and Transportation
- 14 and the House of Representatives Committees on Trans-
- 15 portation and Infrastructure and on Energy and Com-
- 16 meree.

17 SEC. 10. LEAK DETECTION.

- 18 (a) Leak Detection Study Update.—Not later
- 19 than 1 year after the date of enactment of this Act, the
- 20 Secretary of Transportation shall submit to the Senate
- 21 Committee on Commerce, Science, and Transportation
- 22 and the House of Representatives Committees on Trans-
- 23 portation and Infrastructure and on Energy and Com-
- 24 merce an updated report on leak detection systems utilized
- 25 by operators of hazardous liquid pipelines and transpor-
- 26 tation-related flow lines. The report shall include an anal-

- 1 ysis of the technical limitations of current leak detection
- 2 systems, including the systems' ability to detect ruptures
- 3 and small leaks that are ongoing or intermittent, and what
- 4 can be done to foster development of better technologies.
- 5 (b) LEAK DETECTION STANDARDS.—Not later than
- 6 1 year after completion of the report, the Secretary may,
- 7 based on the study in subsection (a), prescribe regulations,
- 8 after notice and an opportunity for a hearing, requiring
- 9 an operator of a hazardous liquid pipeline to use leak de-
- 10 tection technologies, particularly in high consequence
- 11 areas.

12 SEC. 11. INCIDENT NOTIFICATION.

- Not later than 18 months after the date of enactment
- 14 of this Act, the Secretary of Transportation shall—
- 15 (1) prescribe regulations, after notice and an
- opportunity for a hearing, that establish time limits
- for accident and incident telephonic or electronic no-
- 18 tification by pipeline operators to State and local
- 19 government officials and emergency responders when
- 20 a spill or rupture occurs; and
- 21 (2) review procedures for pipeline operators and
- 22 the National Response Center to provide thorough
- 23 and coordinated notification to all relevant emer-
- 24 gency response officials and revise such procedures
- 25 as appropriate.

1	SEC. 12. TRANSPORTATION-RELATED ONSHORE FACILITY
2	RESPONSE PLAN COMPLIANCE.
3	(a) In General.—Subparagraphs (A) and (B) of
4	section 311(m)(2) of the Federal Water Pollution Control
5	Act (33 U.S.C. 1321(m)(2)) are each amended by striking
6	"Administrator or" and inserting "Administrator, the
7	Secretary of Transportation, or".
8	(b) Conforming Amendment.—Section
9	311(b)(6)(A) of the Federal Water Pollution Control Act
10	(33 U.S.C. 1321(b)(6)(A)) is amended by striking "oper-
11	ating or" and inserting "operating, the Secretary of
12	Transportation, or".
13	SEC. 13. PIPELINE INFRASTRUCTURE DATA COLLECTION.
14	(a) In General.—Section 60132(a) is amended—
15	(1) by striking "and gathering lines"; and
16	(2) by adding at the end the following:
17	"(4) Any other geospatial, technical, or other
18	related pipeline data, including design and material
19	specifications, that the Secretary determines is nec-
20	essary to carry out the purposes of this section. The
21	Secretary shall give reasonable notice to operators
22	that the data are being requested.".
23	(b) Disclosure Limited to Foia Require-
24	MENTS.—Section 60132 is amended by adding at the end
25	the following:

- 1 "(d) Public Disclosure Limited.—The Secretary
- 2 may not disclose information collected pursuant to sub-
- 3 section (a) except to the extent permitted by section 552
- 4 of title 5."
- 5 SEC. 14. INTERNATIONAL COOPERATION AND CONSULTA-
- 6 TION.
- 7 Section 60117 is amended by adding at the end the
- 8 following:
- 9 "(0) International Cooperation and Consulta-
- 10 TION.
- 11 "(1) Information exchange and technical 12 ASSISTANCE.—If the Secretary determines that it 13 would benefit the United States, subject to guidance 14 from the Secretary of State, the Secretary may en-15 gage in activities supporting cooperative international efforts to share information about the risks 16 17 to the public and the environment from pipelines 18 and means of protecting against those risks. Such 19 cooperation may include the exchange of information 20 with domestic and appropriate international organi-21 zations to facilitate efforts to develop and improve 22 safety standards and requirements for pipeline

transportation in or affecting interstate or foreign

commerce.

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1 "(2) Consultation.—To the extent prac-2 ticable, subject to guidance from the Secretary of 3 State, the Secretary may consult with interested au-4 thorities in Canada, Mexico, and other interested au-5 thorities, as needed, to ensure that the respective 6 pipeline safety standards and requirements pre-7 scribed by the Secretary and those prescribed by 8 such authorities are consistent with the safe and re-9 liable operation of cross-border pipelines.

> "(3) DIFFERENCES IN INTERNATIONAL STAND-ARDS AND REQUIREMENTS.—Nothing in this section requires that a standard or requirement prescribed by the Secretary under this chapter be identical to a standard or requirement adopted by an international authority.".

16 SEC. 15. GAS AND HAZARDOUS LIQUID GATHERING LINES.

Not later than 2 years after the date of enactment of this Act, the Secretary of Transportation shall complete a review of all exemptions for gas and hazardous liquid gathering lines. Based on this review the Secretary shall submit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committees on Transportation and Infrastructure and on Energy and Commerce containing the Secretary's

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1	recommendations with respect to the modification or rev-
2	ocation of existing exemptions.
3	SEC. 16. TRANSPORTATION-RELATED OIL FLOW LINES.
4	Section 60102, as amended by section 5, is further
5	amended by adding at the end the following:
6	"(o) Transportation-related OH Flow
7	Lines.—
8	"(1) DATA COLLECTION.—The Secretary may
9	collect geospatial, technical, or other pipeline data on
10	transportation-related oil flow lines, including un-
11	regulated transportation-related oil flow lines.
12	"(2) Transportation-related oil flow
13	LINE DEFINED.—In this subsection, the term 'trans-
14	portation-related oil flow line' means a pipeline
15	transporting oil off of the grounds of the well where
16	it originated across areas not owned by the producer
17	regardless of the extent to which the oil has been
18	processed, if at all.
19	"(3) Limitation.—Nothing in this subsection
20	authorizes the Secretary to prescribe standards for
21	the movement of oil through production, refining, or

manufacturing facilities, or through oil production

flow lines located on the grounds of wells.".

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1 SEC. 17. ALASKA PROJECT COORDINATION.

2	(a) In General.—Chapter 601, as amended by sec-
3	tion 8 of this Act, is further amended by adding at the
4	end the following:
5	"SEC. § 60139. ALASKA PROJECT COORDINATION
6	"The Secretary may provide technical assistance to
7	the State of Alaska for the purpose of achieving coordi-
8	nated and effective oversight of the construction, expan-
9	sion, or operation of pipeline systems in Alaska. The as-
10	sistance may include—
11	"(1) conducting coordinated inspections of pipe-
12	line systems subject to the respective authorities of
13	the Department of Transportation and the State of
14	Alaska;
15	"(2) consulting on the development and imple-
16	mentation of programs designed to manage the in-
17	tegrity risks associated with operating pipeline sys-
18	tems in the unique conditions of Alaska;
19	"(3) training inspection and enforcement per-
20	sonnel and consulting on the development and imple-
21	mentation of inspection protocols and training pro-
22	grams; and
23	"(4) entering into cooperative agreements,
24	grants, or other transactions with the State of Alas-
25	ka, the Joint Pipeline Office, other Federal agencies,

- 1 and other public and private agencies to earry out
 2 the objectives of this section.".
- 3 (b) CLERICAL AMENDMENT.—The table of contents
- 4 for chapter 601, as amended by section 8 of this Act, is
- 5 further amended by inserting the following after the item
- 6 relating to section 60138:

"60139. Alaska project coordination".

SEC. 18. COST RECOVERY FOR DESIGN REVIEWS.

- 8 Section 60117(n) is amended to read as follows:
- 9 "(n) Cost Recovery for Design Reviews.—
- 10 <u>"(1)</u> IN GENERAL.—

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"(A) Review costs.—For any project described in subparagraph (B), if the Secretary conducts facility design safety reviews in connection with a proposal to construct, expand, or operate a new gas or hazardous liquid pipeline or liquefied natural gas pipeline facility, including construction inspections and oversight, the Secretary may require the person or entity proposing the project to pay the costs incurred by the Secretary relating to such reviews. If the Secretary exercises the cost recovery authority described in this section, the Secretary shall prescribe a fee structure and assessment methodology that is based on the costs of providing these reviews and shall prescribe procedures to

1	collect fees under this section. This authority is
2	in addition to the authority provided in section
3	60301 of this title, but the Secretary may not
4	collect fees under this section and section
5	60301 for the same design safety review.
6	"(B) Projects to which applicable.—
7	Subparagraph (A) applies to any project that—
8	"(i) has design and construction costs
9	totaling at least \$3,400,000,000; or
10	"(ii) uses new or novel technologies or
11	designs.
12	"(2) Nothfication.—For any new pipeline
13	construction project in which the Secretary will con-
14	duct design reviews, the person or entity proposing
15	the project shall notify the Secretary and provide the
16	design specifications, construction plans and proce-
17	dures, and related materials at least 120 days prior
18	to the commencement of construction.
19	"(3) DEPOSIT AND USE.—There is established
20	a Pipeline Safety Design Review Fund in the Treas-
21	ury of the United States. The Secretary shall deposit
22	funds paid under this subsection into the Fund.
23	Funds deposited under this section are authorized to
24	be appropriated for the purposes set forth in this

chapter. Fees authorized under this section shall be

1	collected and available for obligation only to the ex-
2	tent and in the amount provided in advance in ap-
3	propriations Acts.".
4	SEC. 19. SPECIAL PERMITS.
5	Section 60118(c)(1) is amended to read as follows:
6	"(1) Issuance of waivers.—
7	"(A) In General.—On application of an
8	owner or operator of a pipeline facility, the Sec-
9	retary by order may waive compliance with any
10	part of an applicable standard prescribed under
11	this chapter with respect to the facility on
12	terms the Secretary considers appropriate, if
13	the Secretary determines that the waiver is not
14	inconsistent with pipeline safety.
15	"(B) Considerations.—In determining
16	whether to grant a waiver, the Secretary shall
17	consider
18	"(i) the fitness of the applicant to
19	conduct the activity authorized by the
20	waiver in a manner that is consistent with
21	pipeline safety;
22	"(ii) the applicant's compliance his-
23	tory;
24	"(iii) the applicant's accident history;
25	and

l	"(iv) any other information or data
2	the Secretary considers relevant to making
3	the determination

"(C) EFFECTIVE PERIOD.—A waiver of one or more pipeline operating requirements shall be reviewed by the Secretary 5 years after its effective date. In reviewing a waiver, the Secretary shall consider any change in ownership or control of the pipeline, any change in the conditions around the pipeline, and other factors as appropriate. The Secretary may modify, suspend, or revoke a waiver after such review under with subparagraph (E).

"(D) PUBLIC NOTICE AND HEARING.—The Secretary may act on a waiver under this section only after public notice and an opportunity for a hearing, which may consist of publication of notice in the Federal Register that an application for a waiver has been filed and providing the public with the opportunity to review and comment on the application. If a waiver is granted, the Secretary shall state in the order and associated analysis the reasons for granting it.

1	"(E) Noncompliance and modifica-
2	TION, SUSPENSION, OR REVOCATION.—After no-
3	tice to a holder of a waiver and opportunity to
4	show cause, the Secretary may modify, suspend,
5	or revoke a waiver issued under this section for
6	failure to comply with its terms or conditions,
7	intervening changes in Federal law, a material
8	change in circumstances affecting safety, in-
9	eluding erroneous information in the applica-
10	tion, or any other reason. If necessary to avoid
11	a significant risk of harm to persons, property,
12	or the environment, the Secretary may waive
13	the show cause procedure and make the action
14	immediately effective.".
15	SEC. 20. BIOFUEL PIPELINES.
16	Section 60101(a)(4) is amended—
17	(1) by striking "and" after the semicolon in
18	$\frac{\text{subparagraph}}{\text{subparagraph}} (A);$
19	(2) by redesignating subparagraph (B) as sub-
20	paragraph (C); and
21	(3) by inserting after subparagraph (A) the fol-
22	lowing:
23	"(B) non-petroleum fuels, including
24	biofuels that are flammable, toxic, or corrosive

1	or would be harmful to the environment if re-
2	leased in significant quantities, and".
3	SEC. 21. CARBON DIOXIDE PIPELINES.
4	Section 60102(i) is amended to read as follows:
5	"(i) Pipelines Transporting Carbon Dioxide.—
6	The Secretary shall prescribe minimum safety standards
7	for the transportation of carbon dioxide by pipeline in ei-
8	ther a liquid or gaseous state.".
9	SEC. 22. STUDY OF THE TRANSPORTATION OF TAR SANDS
10	CRUDE OIL.
11	Not later than 18 months after the date of enactment
12	of this Act, the Secretary of Transportation shall complete
13	a comprehensive review of hazardous liquid pipeline regu-
14	lations to determine whether these regulations are suffi-
15	cient to regulate pipelines used for the transportation of
16	tar sands crude oil. In conducting this review, the Sec-
17	retary shall conduct an analysis of whether any increase
18	in risk of release exists for pipelines transporting tar
19	sands crude oil. The Secretary shall report the results of
20	this review to the Senate Committee on Commerce,
21	Science, and Transportation, and the House of Represent-
22	atives Committees on Transportation and Infrastructure
23	and on Energy and Commerce.

SEC. 23. STUDY OF NON-PETROLEUM HAZARDOUS LIQUIDS

2.	TRANSPORTED	BY PIPELINE
<u> </u>	TIME TOTAL OF THE	DT I II DDINE.

- 3 The Secretary of Transportation may conduct an
- 4 analysis of the transportation of non-petroleum hazardous
- 5 liquids by pipeline for the purpose of identifying the extent
- 6 to which pipelines are currently being used to transport
- 7 non-petroleum hazardous liquids, such as chlorine, from
- 8 chemical production facilities across land areas not owned
- 9 by the producer that are accessible to the public. The anal-
- 10 ysis should identify the extent to which the safety of the
- 11 lines is unregulated by the States and evaluate whether
- 12 the transportation of such chemicals by pipeline across
- 13 areas accessible to the public would present significant
- 14 risks to public safety, property, or the environment in the
- 15 absence of regulation. The results of the analysis shall be
- 16 made available to the Senate Committee on Commerce,
- 17 Science, and Transportation and the House of Represent-
- 18 atives Committees on Transportation and Infrastructure
- 19 and on Energy and Commerce.

20 SEC. 24. CLARIFICATIONS.

- 21 (a) Amendment of Procedures Clarifica-
- 22 TION.—Section 60108(a)(1) is amended by striking "an
- 23 intrastate" and inserting "a".
- 24 (b) Owner and Operator Clarification.—Sec-
- 25 tion 60102(a)(2)(A) is amended by striking "owners and

- 1 operators" and inserting in their place the words "any or
- 2 all of the owners or operators".
- 3 (e) One-call Enforcement Clarification.—See-
- 4 tion 60114(f) is amended by adding at the end the fol-
- 5 lowing: "This subsection does not apply to proceedings
- 6 against persons who are pipeline operators.".

7 SEC. 25. ADDITIONAL RESOURCES.

- 8 (a) In General.—To the extent funds are appro-
- 9 priated, the Secretary of Transportation shall increase the
- 10 personnel of the Pipeline and Hazardous Materials Safety
- 11 Administration by a total of 39 full-time employees to
- 12 carry out the pipeline safety program and the administra-
- 13 tion of that program, of which at least—
- 14 (1) 9 employees shall be added in fiscal year
- 15 $\frac{2011}{7}$
- 16 (2) 10 employees shall be added in fiscal year
- 17 $\frac{2012}{}$:
- 18 (3) 10 employees shall be added in fiscal year
- 19 2013; and
- 20 (4) 10 employees shall be added in fiscal year
- 21 2014
- 22 (b) Functions.—In increasing the number of em-
- 23 ployees under subsection (a), the Secretary shall focus on
- 24 hiring employees—

1	(1) to conduct data collection, analysis, and re-
2	porting;
3	(2) to develop, implement, and update informa-
4	tion technology;
5	(3) to conduct inspections of pipeline facilities
6	to determine compliance with applicable regulations
7	and standards;
8	(4) to provide administrative, legal, and other
9	support for pipeline enforcement activities; and
10	(5) to support the overall pipeline safety mis-
11	sion of the Pipeline and Hazardous Materials Safety
12	Administration, including training of pipeline en-
13	forcement personnel.
14	SEC. 26. MAINTENANCE OF EFFORT.
15	Section 60107(b) is amended to read as follows:
16	"(b) Payments.—After notifying and consulting
17	with a State authority, the Secretary may withhold any
18	part of a payment when the Secretary decides that the
19	authority is not carrying out satisfactorily a safety pro-
20	gram or not acting satisfactorily as an agent. The Sec-
21	retary may pay an authority under this section only when
22	the authority ensures the Secretary that it will provide the
23	remaining costs of a safety program and that the total
24	State amount spent for a safety program (excluding

25 grants of the United States Government) will at least

1	equal the average amount spent for gas and hazardous
2	liquid safety programs for fiscal years 2004 through 2006,
3	except when the Secretary waives the requirements of this
4	subsection. The Secretary shall grant such a waiver if a
5	State can demonstrate an inability to maintain or increase
6	the required funding share of its pipeline safety program
7	at or above the level required by this subsection due to
8	economic hardship in that State.".
9	SEC. 27. AUTHORIZATION OF APPROPRIATIONS.
10	(a) Gas and Hazardous Liquid.—
11	(1) Section 60125(a)(1) is amended by striking
12	subparagraphs (A) through (D) and inserting the
13	following:
14	"(A) for fiscal year 2011, \$92,206,000, of
15	which \$9,200,000 is for earrying out such sec-
16	tion 12 and \$36,958,000 is for making grants;
17	"(B) for fiscal year 2012, \$96,144,000, of
18	which \$9,600,000 for earrying out such section
19	12 and \$39,611,000 is for making grants;
20	"(C) for fiscal year 2013, \$99,876,000, of
21	which \$9,900,000 is for earrying out such sec-
22	tion 12 and \$41,148,000 is for making grants;
23	and
24	"(D) for fiscal year 2014, \$102,807,000,
25	of which \$10.200.000 is for carrying out such

1	section 12 and \$42,356,000 is for making
2	grants.".
3	(2) Section 60125(a)(2) is amended by striking
4	subparagraphs (A) through (D) and inserting the
5	following:
6	"(A) for fiscal year 2011, \$18,905,000, of
7	which \$7,562,000 is for earrying out such sec-
8	tion 12 and \$7,864,000 is for making grants;
9	"(B) for fiscal year 2012, \$19,661,000, of
10	which \$7,864,000 is for earrying out such sec-
11	tion 12 and \$7,864,000 is for making grants;
12	"(C) for fiscal year 2013, \$20,000,000, of
13	which \$8,000,000 is for earrying out such sec-
14	tion 12 and \$8,000,000 is for making grants;
15	and
16	"(D) for fiscal year 2014, \$20,000,000, of
17	which \$8,000,000 is for earrying out such sec-
18	tion 12 and \$8,000,000 is for making grants.".
19	(b) EMERGENCY RESPONSE GRANTS.—Section
20	60125(b)(2) is amended by striking "2007 through 2010"
21	and inserting "2011 through 2014".
22	(e) One-call Notification Programs.—Section
23	6107 is amended—
24	(1) by striking "2007 through 2010." in sub-
25	section (a) and inserting "2011 through 2014."

1	(2) by striking "2007 through 2010." in sub-
2	section (b) and inserting "2011 through 2014."; and
3	(3) by striking subsection (c).
4	(d) STATE DAMAGE PREVENTION PROGRAMS.—Sec-
5	tion 60134 is amended by adding at the end the following:
6	"(i) AUTHORIZATION OF APPROPRIATIONS.—There
7	are authorized to be appropriated to the Secretary to pro-
8	vide grants under this section \$2,000,000 for each of fiscal
9	years 2011 through 2014. The funds shall remain avail-
10	able until expended.".
11	(e) Community Pipeline Safety Information
12	Grants.—Section 60130 is amended—
13	(1) by striking "\$50,000" in subsection $(a)(1)$
14	and inserting "\$100,000"; and
15	(2) by striking "2003 through 2010." in sub-
16	section (d) and inserting "2011 through 2014.".
17	(f) PIPELINE TRANSPORTATION RESEARCH AND DE-
18	VELOPMENT.—Section 12 of the Pipeline Safety Improve-
19	ment Act of 2002 (49 U.S.C. 60101 note) is amended—
20	(1) by adding at the end of subsection (d) the
21	following:
22	"(3) Ongoing pipeline transportation re-
23	SEARCH AND DEVELOPMENT.—After the initial 5-
24	year program plan has been carried out by the par-
25	ticipating agencies, the Secretary of Transportation

- 1 shall prepare a research and development program
- 2 plan every 5 years thereafter and shall transmit a
- 3 report to Congress on the status and results-to-date
- 4 of implementation of the program each year that
- 5 funds are appropriated for carrying out the plan.";
- 6 and
- 7 (2) by striking "2003 through 2006." in sub-
- 8 section (f) and inserting "2011 through 2014.".
- 9 SECTION 1. SHORT TITLE; AMENDMENT OF TITLE 49,
- 10 UNITED STATES CODE; TABLE OF CONTENTS.
- 11 (a) Short Title.—This Act may be cited as the
- 12 "Pipeline Transportation Safety Improvement Act of
- 13 2011".
- 14 (b) Amendment of Title 49, United States
- 15 Code.—Except as otherwise expressly provided, whenever
- 16 in this Act an amendment or repeal is expressed in terms
- 17 of an amendment to, or a repeal of, a section or other provi-
- 18 sion, the reference shall be considered to be made to a section
- 19 or other provision of title 49, United States Code.
- 20 (c) Table of Contents for
- 21 this Act is as follows:
 - Sec. 1. Short title; amendment of title 49, United States Code; table of contents.
 - Sec. 2. Civil penalties.
 - Sec. 3. Pipeline damage prevention.
 - Sec. 4. Offshore gathering pipelines.
 - Sec. 5. Automatic and remote-controlled shut-off valves.
 - Sec. 6. Excess flow valves.
 - Sec. 7. Integrity management.
 - Sec. 8. Public education and awareness.
 - Sec. 9. Cast iron gas pipelines.

- Sec. 10. Leak detection.
- Sec. 11. Incident notification.
- Sec. 12. Transportation-related onshore facility response plan compliance.
- Sec. 13. Pipeline infrastructure data collection.
- Sec. 14. International cooperation and consultation.
- Sec. 15. Gas and hazardous liquid gathering lines.
- Sec. 16. Transportation-related oil flow lines.
- Sec. 17. Alaska project coordination.
- Sec. 18. Cost recovery for design reviews.
- Sec. 19. Special permits.
- Sec. 20. Biofuel pipelines.
- Sec. 21. Carbon dioxide pipelines.
- Sec. 22. Study of the transportation of tar sands crude oil.
- Sec. 23. Study of non-petroleum hazardous liquids transported by pipeline.
- Sec. 24. Clarifications.
- Sec. 25. Additional resources.
- Sec. 26. Maintenance of effort.
- Sec. 27. Maximum allowable operating pressure.
- Sec. 28. Administrative enforcement process.
- Sec. 29. Authorization of appropriations.

1 SEC. 2. CIVIL PENALTIES.

- 2 (a) Penalty Considerations; Major Consequence
- 3 Violations.—Section 60122 is amended—
- 4 (1) by striking "the ability to pay," in sub-
- 5 section (b)(1)(B);
- 6 (2) by redesignating subsections (c) through (f)
- 7 as subsections (d) through (g), respectively; and
- 8 (3) by inserting after subsection (b) the fol-
- 9 lowing:
- 10 "(c) Penalties for Major Consequence Viola-
- 11 *TIONS.*—
- 12 "(1) In General.—A person that the Secretary
- of Transportation decides, after written notice and an
- 14 opportunity for a hearing, has committed a major
- 15 consequence violation of section 60114(b), 60114(d),
- or 60118(a) of this title or a regulation prescribed or

1	order issued under this chapter is liable to the United
2	States Government for a civil penalty of not more
3	than $$250,000$ for each violation. A separate violation
4	occurs for each day the violation continues. The max-
5	imum civil penalty under this paragraph for a re-
6	lated series of major consequence violations is
7	\$2,500,000.
8	"(2) Penalty considerations.—In deter-
9	mining the amount of a civil penalty for a major
10	consequence violation under this subsection, the Sec-
11	retary shall consider the factors prescribed in sub-
12	section (b).
13	"(3) Major consequence violation de-
14	FINED.—In this subsection, the term 'major con-
15	sequence violation' means a violation that contributed
16	to an incident resulting in—
17	"(A) 1 or more deaths;
18	"(B) 1 or more injuries or illnesses requir-
19	ing in-patient hospitalization; or
20	"(C) environmental harm exceeding
21	\$250,000 in estimated damage to the environ-

ment including property loss other than the

value of natural gas or hazardous liquid lost, or

damage to pipeline equipment.".

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1 (b) Penalty for Obstruction of Inspections and Investigations.—Section 60118(e) is amended by adding at the end the following: "The Secretary may impose a civil penalty under section 60122 of this title on a person who obstructs or prevents the Secretary from carrying out inspections or investigations under this chapter.". 7 (c) Administrative Penalty Caps Inapplicable.— 8 Section 60120(a)(1) is amended by adding at the end the following: "The maximum amount of civil penalties for administrative enforcement actions under section 60122 of this title shall not apply to enforcement actions under this section.". 12 13 (d) Judicial Review of Administrative Enforce-14 MENT ORDERS.—Section 60119(a) is amended— 15 (1) by striking the subsection caption and insert-16 ing "(a) Review of Regulations, Orders, and 17 OTHER FINAL AGENCY ACTIONS.—"; and 18 (2) by striking "about an application for a 19 waiver under section 60118(c) or (d) of" and insert-20 ing "under". 21 SEC. 3. PIPELINE DAMAGE PREVENTION. 22 (a) Minimum Standards for State One-call Noti-FICATION PROGRAMS.—Section 6103(a) is amended to read as follows: 24 25 "(a) Minimum Standards.—

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1	"(1) In general.—In order to qualify for a
2	grant under section 6106, a State one-call notifica-
3	tion program shall, at a minimum, provide for—
4	"(A) appropriate participation by all un-
5	derground facility operators, including all gov-
6	ernment operators;
7	"(B) appropriate participation by all exca-
8	vators, including all government and contract
9	excavators; and
10	"(C) flexible and effective enforcement under
11	State law with respect to participation in, and
12	use of, one-call notification systems.
13	"(2) Exemptions prohibited.—A State one-
14	call notification program may not exempt munici-
15	palities, State agencies, or their contractors from its
16	one-call notification system requirements.".
17	(b) State Damage Prevention Programs.—Sec-
18	tion 60134(a) is amended—
19	(1) by striking "and" after the semicolon in
20	paragraph (1);
21	(2) by striking "(b)." in paragraph (2) and in-
22	serting "(b); and"; and
23	(3) by adding at the end the following:

- 1 "(3) does not provide any exemptions to munici-
- 2 palities, State agencies, or their contractors from its
- 3 one-call notification system requirements.".
- 4 (c) Effective Date.—The amendments made by this
- 5 section shall take effect 2 years after the date of enactment
- 6 of this Act.

7 SEC. 4. OFFSHORE GATHERING PIPELINES.

- 8 Section 60102(k)(1) is amended by striking the last
- 9 sentence and inserting "Not later than 1 year after the date
- 10 of enactment of the Pipeline Transportation Safety Im-
- 11 provement Act of 2011, the Secretary shall issue regulations,
- 12 after notice and an opportunity for a hearing, subjecting
- 13 offshore hazardous liquid gathering pipelines and haz-
- 14 ardous liquid gathering pipelines located within the inlets
- 15 of the Gulf of Mexico to the same standards and regulations
- 16 as other hazardous liquid gathering pipelines. The regula-
- 17 tions issued under this paragraph shall not apply to low-
- 18 stress distribution pipelines.".

19 SEC. 5. AUTOMATIC AND REMOTE-CONTROLLED SHUT-OFF

- 20 *VALVES*.
- 21 Section 60102 is amended by adding at the end the
- 22 following:
- 23 "(n) Automatic and Remote-Controlled Shut-
- 24 OFF VALVES.—Not later than 2 years after the date of en-
- 25 actment of the Pipeline Transportation Safety Improve-

ment Act of 2011, the Secretary shall by regulation, after notice and an opportunity for a hearing, require the use of automatic or remote-controlled shut-off valves, or equiva-3 lent technology, where economically, technically, and operationally feasible on transmission pipelines constructed or 6 entirely replaced after the date on which the Secretary issues a final rule.". 8 SEC. 6. EXCESS FLOW VALVES. 9 Section 60109(e)(3) is amended— 10 (1) by redesignating subparagraph (B) as sub-11 paragraph (C); and 12 (2) by inserting after subparagraph (A) the fol-13 lowing: 14 "(B) DISTRIBUTION BRANCH SERVICES. 15 MULTI-FAMILY FACILITIES, AND SMALL COMMER-16 CIAL FACILITIES.—Not later than 2 years after 17 the date of enactment of the Pipeline Transpor-18 tation Safety Improvement Act of 2011, the Sec-19 retary shall prescribe regulations, after notice 20 and an opportunity for hearing, to require the 21 use of excess flow valves, where economically and 22 technically feasible, on new or entirely replaced

distribution branch services, multi-family facili-

ties, and small commercial facilities.".

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1 SEC. 7. INTEGRITY MANAGEMENT.

2	(a) Evaluation.—Within 1 year after the date of en-
3	actment of this Act, the Secretary of Transportation shall
4	evaluate—
5	(1) whether integrity management system re-
6	quirements, or elements thereof, should be expanded
7	beyond high consequence areas (as defined under sec-
8	tion 60109(a) of title 49, United States Code);
9	(2) with respect to gas pipeline facilities, wheth-
10	er applying the integrity management program re-
11	quirements to additional areas would mitigate the
12	need for class location requirements, with an empha-
13	sis on class 3 and 4 facilities; and
14	(3) whether data collected outside high con-
15	sequence areas as part of gas transmission pipeline
16	integrity management programs should be included as
17	part of the records required to be maintained by oper-
18	ators.
19	(b) Standards.—Not later than 1 year after comple-
20	tion of the evaluation, the Secretary shall prescribe such
21	regulations, as appropriate, after notice and an oppor-
22	tunity for a hearing.
23	(c) Data Reporting.—The Secretary shall collect any
24	relevant data necessary to complete the evaluation required
25	by subsection (a) and may collect such additional data pur-

1	suant to regulations promulgated under subsection (b) as
2	may be necessary.
3	(d) Seismicity.—In identifying high consequence
4	areas under section 60109, the Secretary shall consider the
5	seismicity of the area.
6	SEC. 8. PUBLIC EDUCATION AND AWARENESS.
7	(a) In General.—Chapter 601 is amended by adding
8	at the end the following:
9	"§ 60138. Public education and awareness
10	"(a) In General.—Not later than 1 year after the
11	date of enactment of the Pipeline Transportation Safety
12	Improvement Act of 2011, the Secretary shall—
13	"(1) maintain a monthly updated summary of
14	all completed and final natural gas and hazardous
15	liquid pipeline inspections conducted by or reported
16	to the Pipeline and Hazardous Materials Safety Ad-
17	ministration that includes—
18	"(A) identification of the operator in-
19	spected;
20	"(B) the type of inspection;
21	"(C) the results of the inspection, including
22	any deficiencies identified; and
23	"(D) any corrective actions required to be
24	taken by the operator to remediate such defi-
25	ciencies;

1	"(2) maintain—
2	"(A) a status indication of the review and
3	approval of each gas emergency response plan
4	pursuant to section 60102(d)(5) of this title and
5	of each hazardous liquid pipeline operator's re-
6	sponse plan pursuant to part 194 of title 49,
7	Code of Federal Regulations;
8	"(B) a comprehensive description of the re-
9	quirements for such plans; and
10	"(C) a detailed summary of each approved
11	plan written by the operator that includes the
12	key elements of the plan, but which may ex-
13	clude—
14	"(i) proprietary information;
15	"(ii) security-sensitive information, in-
16	cluding as referenced in section 1520.5(a) of
17	title 49, code of Federal Regulations;
18	"(iii) specific response resources and
19	tactical resource deployment plans; and
20	"(iv) the specific amount and location
21	of worst-case discharges, including the proc-
22	ess by which an operator determines the
23	$worst\ discharge.$
24	"(3) excluding any proprietary or security-sen-
25	sitive information, as part of the National Pipeline

- 1 Mapping System maintain a map of all currently
- 2 designated high consequence areas in which pipelines
- 3 are required to meet integrity management safety reg-
- 4 ulations and update the map annually; and
- 5 "(4) maintain a copy or, at a minimum, a de-
- 6 tailed summary of any industry-developed or profes-
- 7 sional organization pipeline safety standards that
- 8 have been incorporated by reference into regulations,
- 9 to the extent consistent with fair use.
- 10 "(b) Public Availability.—The requirements of sub-
- 11 section (a) shall be considered to have been met if the infor-
- 12 mation required to be made public is made available on
- 13 the Pipeline and Hazardous Materials Safety Administra-
- 14 tion's public Web site.
- 15 "(c) Relationship to FOIA.—Nothing in this sec-
- 16 tion shall be construed to require disclosure of information
- 17 or records that are exempt from disclosure under section
- 18 552 of title 5.".
- 19 (b) CLERICAL AMENDMENT.—The table of contents for
- 20 chapter 601 is amended by inserting after the item relating
- 21 to section 60137 the following new item:

"60138. Public education and awareness".

- 22 SEC. 9. CAST IRON GAS PIPELINES.
- 23 (a) Survey Update.—Not later than one year after
- 24 the enactment of this Act, the Secretary of Transportation

shall conduct a follow-on survey to the survey conducted 2 under section 60108(d) to determine— 3 (1) the extent to which each operator has adopted a plan for the safe management and replacement of 4 5 cast iron pipelines; 6 (2) the elements of the plan, including the antici-7 pated rate of replacement; and 8 (3) the progress that has been made. 9 (b) Survey Frequency.—Section 60108(d) is amend-10 ed by adding at the end the following new paragraph: 11 "(4) The secretary shall conduct a follow-up survey to 12 measure progress of plan implementation biannually.". 13 SEC. 10. LEAK DETECTION. (a) Leak Detection Study Update.—Not later 14 15 than 1 year after the date of enactment of this Act, the Secretary of Transportation shall submit to the Committee on 16 Commerce, Science, and Transportation of the Senate and 18 the Committees on Transportation and Infrastructure and 19 on Energy and Commerce of the House of Representatives 20 an updated report on leak detection systems utilized by op-21 erators of hazardous liquid pipelines and transportation-

related flow lines. The report shall include an analysis of

the technical limitations of current leak detection systems,

including the systems' ability to detect ruptures and small

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- 1 leaks that are ongoing or intermittent, and what can be
- 2 done to foster development of better technologies.
- 3 (b) Leak Detection Standards.—Not later than 1
- 4 year after completion of the report, the Secretary shall, as
- 5 appropriate, based on the study in subsection (a), prescribe
- 6 regulations, after notice and an opportunity for a hearing,
- 7 requiring an operator of a hazardous liquid pipeline to use
- 8 leak detection technologies, particularly in high consequence
- 9 areas.

10 SEC. 11. INCIDENT NOTIFICATION.

- Not later than 18 months after the date of enactment
- 12 of this Act, the Secretary of Transportation shall—
- 13 (1) prescribe regulations, after notice and an op-
- portunity for a hearing, that establish time limits for
- 15 accident and incident telephonic or electronic notifi-
- 16 cation by pipeline operators to State and local gov-
- 17 ernment officials and emergency responders when a
- spill or rupture occurs; and
- 19 (2) review procedures for pipeline operators and
- 20 the National Response Center to provide thorough and
- 21 coordinated notification to all relevant emergency re-
- sponse officials and revise such procedures as appro-
- 23 priate.

1	SEC. 12. TRANSPORTATION-RELATED ONSHORE FACILITY
2	RESPONSE PLAN COMPLIANCE.
3	(a) In General.—Subparagraphs (A) and (B) of sec-
4	tion 311(m)(2) of the Federal Water Pollution Control Act
5	(33 U.S.C. $1321(m)(2)$) are each amended by striking "Ad-
6	ministrator or" and inserting "Administrator, the Sec-
7	retary of Transportation, or".
8	(b) Conforming Amendment.—Section 311(b)(6)(A)
9	of the Federal Water Pollution Control Act (33 U.S.C.
10	1321(b)(6)(A)) is amended by striking "operating or" and
11	inserting "operating, the Secretary of Transportation, or".
12	SEC. 13. PIPELINE INFRASTRUCTURE DATA COLLECTION.
13	(a) In General.—Section 60132(a) is amended—
14	(1) by striking "and gathering lines"; and
15	(2) by adding at the end the following:
16	"(4) Any other geospatial, technical, or other re-
17	lated pipeline data, including design and material
18	specifications, that the Secretary determines is nec-
19	essary to carry out the purposes of this section. The
20	Secretary shall give reasonable notice to operators
21	that the data are being requested.".
22	(b) Disclosure Limited to FOIA Require-
23	MENTS.—Section 60132 is amended by adding at the end
24	the following:
25	"(d) Public Disclosure Limited.—The Secretary
26	may not disclose information collected pursuant to sub-

1	section (a) except to the extent permitted by section 552 of
2	title 5.".
3	SEC. 14. INTERNATIONAL COOPERATION AND CONSULTA-
4	TION.
5	Section 60117 is amended by adding at the end the
6	following:
7	"(0) International Cooperation and Consulta-
8	TION.—
9	"(1) Information exchange and technical
10	ASSISTANCE.—If the Secretary determines that it
11	would benefit the United States, subject to guidance
12	from the Secretary of State, the Secretary may engage
13	in activities supporting cooperative international ef-
14	forts to share information about the risks to the public
15	and the environment from pipelines and means of
16	protecting against those risks. Such cooperation may
17	include the exchange of information with domestic
18	and appropriate international organizations to facili-
19	tate efforts to develop and improve safety standards
20	and requirements for pipeline transportation in or af-
21	fecting interstate or foreign commerce.
22	"(2) Consultation.—To the extent practicable,
23	subject to guidance from the Secretary of State, the
24	Secretary may consult with interested authorities in

 $Canada,\ Mexico,\ and\ other\ interested\ authorities,\ as$

- 1 needed, to ensure that the respective pipeline safety
- 2 standards and requirements prescribed by the Sec-
- 3 retary and those prescribed by such authorities are
- 4 consistent with the safe and reliable operation of
- 5 cross-border pipelines.
- 6 "(3) Differences in international stand-
- 7 ARDS AND REQUIREMENTS.—Nothing in this section
- 8 requires that a standard or requirement prescribed by
- 9 the Secretary under this chapter be identical to a
- standard or requirement adopted by an international
- 11 authority.".

12 SEC. 15. GAS AND HAZARDOUS LIQUID GATHERING LINES.

- Not later than 2 years after the date of enactment of
- 14 this Act, the Secretary of Transportation shall complete a
- 15 review of all exemptions for gas and hazardous liquid gath-
- 16 ering lines. Based on this review the Secretary shall submit
- 17 a report to the Committee on Commerce, Science, and
- 18 Transportation of the Senate and the Committees on Trans-
- 19 portation and Infrastructure and on Energy and Commerce
- 20 of the House of Representatives containing the Secretary's
- 21 recommendations with respect to the modification or rev-
- 22 ocation of existing exemptions.

23 SEC. 16. TRANSPORTATION-RELATED OIL FLOW LINES.

- 24 Section 60102, as amended by section 5, is further
- 25 amended by adding at the end the following:

- "(o) Transportation-related Oil Flow Lines.— 1 "(1) Data collection.—The Secretary may 2 collect geospatial, technical, or other pipeline data on 3 4 transportation-related oil flow lines, including un-5 regulated transportation-related oil flow lines. 6 "(2) Transportation-related oil flow line 7 DEFINED.—In this subsection, the term 'transpor-8 tation-related oil flow line' means a pipeline trans-9 porting oil off of the grounds of the well where it 10 originated across areas not owned by the producer re-11 gardless of the extent to which the oil has been proc-12 essed, if at all. 13 "(3) Limitation.—Nothing in this subsection 14 authorizes the Secretary to prescribe standards for the 15 movement of oil through production, refining, or 16 manufacturing facilities, or through oil production 17 flow lines located on the grounds of wells.". 18 SEC. 17. ALASKA PROJECT COORDINATION. 19 (a) In General.—Chapter 601, as amended by section 8 of this Act, is further amended by adding at the end 21 the following:
- 22 "§ 60139. Alaska project coordination
- 23 "The Secretary may provide technical assistance to the State of Alaska for the purpose of achieving coordinated and effective oversight of the construction, expansion, or oper-

1	ation of pipeline systems in Alaska. The assistance may in-
2	clude—
3	"(1) conducting coordinated inspections of pipe-
4	line systems subject to the respective authorities of the
5	Department of Transportation and the State of Alas-
6	ka;
7	"(2) consulting on the development and imple-
8	mentation of programs designed to manage the integ-
9	rity risks associated with operating pipeline systems
10	in the unique conditions of Alaska;
11	"(3) training inspection and enforcement per-
12	sonnel and consulting on the development and imple-
13	mentation of inspection protocols and training pro-
14	grams; and
15	"(4) entering into cooperative agreements,
16	grants, or other transactions with the State of Alaska,
17	the Joint Pipeline Office, other Federal agencies, and
18	other public and private agencies to carry out the ob-
19	jectives of this section.".
20	(b) Clerical Amendment.—The table of contents for
21	chapter 601, as amended by section 8 of this Act, is further
22	amended by inserting after the item relating to section
23	60138 the following new item:
	"60139. Alaska project coordination".

24 SEC. 18. COST RECOVERY FOR DESIGN REVIEWS.

25 Section 60117(n) is amended to read as follows:

"(n)	Cost Recovery for Design Reviews.—
	"(1) In general.—

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"(A) REVIEW COSTS.—For any project described in subparagraph (B), if the Secretary conducts facility design safety reviews in connection with a proposal to construct, expand, or operate a new gas or hazardous liquid pipeline or liquefied natural gas pipeline facility, including construction inspections and oversight, the Secretary may require the person or entity proposing the project to pay the costs incurred by the Secretary relating to such reviews. If the Secretary exercises the cost recovery authority described in this section, the Secretary shall prescribe a fee structure and assessment methodology that is based on the costs of providing these reviews and shall prescribe procedures to collect fees under this section. This authority is in addition to the authority provided in section 60301 of this title, but the Secretary may not collect fees under this section and section 60301 for the same design safety review.

"(B) Projects to which applicable.— Subparagraph (A) applies to any project that—

1	"(i) has design and construction costs
2	totaling at least \$3,400,000,000; or
3	"(ii) uses new or novel technologies or
4	designs.
5	"(2) Notification.—For any new pipeline con-
6	struction project in which the Secretary will conduct
7	design reviews, the person or entity proposing the
8	project shall notify the Secretary and provide the de-
9	sign specifications, construction plans and proce-
10	dures, and related materials at least 120 days prior
11	to the commencement of construction.
12	"(3) Deposit and use.—There is established a
13	Pipeline Safety Design Review Fund in the Treasury
14	of the United States. The Secretary shall deposit
15	funds paid under this subsection into the Fund.
16	Funds deposited under this section are authorized to
17	be appropriated for the purposes set forth in this
18	chapter. Fees authorized under this section shall be
19	collected and available for obligation only to the ex-
20	tent and in the amount provided in advance in ap-
21	propriations Acts.
22	"(4) No additional permitting authority.—
23	Nothing in this subsection shall be construed as au-
24	thorizing the Secretary to require a person to obtain
25	a permit before beginning design and construction in

1	connection with a project described in paragraph
2	(1)(B).".
3	SEC. 19. SPECIAL PERMITS.
4	Section $60118(c)(1)$ is amended to read as follows:
5	"(1) Issuance of waivers.—
6	"(A) In general.—On application of an
7	owner or operator of a pipeline facility, the Sec-
8	retary by order may waive compliance with any
9	part of an applicable standard prescribed under
10	this chapter with respect to the facility on terms
11	the Secretary considers appropriate, if the Sec-
12	retary determines that the waiver is not incon-
13	sistent with pipeline safety.
14	"(B) Considerations.—In determining
15	whether to grant a waiver, the Secretary shall
16	consider—
17	"(i) the fitness of the applicant to con-
18	duct the activity authorized by the waiver
19	in a manner that is consistent with pipeline
20	safety;
21	"(ii) the applicant's compliance his-
22	tory;
23	"(iii) the applicant's accident history;
24	and

1 "(iv) any other information or data 2 the Secretary considers relevant to making 3 the determination.

"(C) Effective Period.—A waiver of one or more pipeline operating requirements shall be reviewed by the Secretary 5 years after its effective date. In reviewing a waiver, the Secretary shall consider any change in ownership or control of the pipeline, any change in the conditions around the pipeline, and other factors as appropriate. The Secretary may modify, suspend, or revoke a waiver after such review under subparagraph (E).

"(D) Public Notice and Hearing.—The Secretary may act on a waiver under this section only after public notice and an opportunity for a hearing, which may consist of publication of notice in the Federal Register that an application for a waiver has been filed and providing the public with the opportunity to review and comment on the application. If a waiver is granted, the Secretary shall state in the order and associated analysis the reasons for granting it.

1	"(E) Noncompliance and modification,
2	SUSPENSION, OR REVOCATION.—After notice to a
3	holder of a waiver and opportunity to shou
4	cause, the Secretary may modify, suspend, or re-
5	voke a waiver issued under this section for fail-
6	ure to comply with its terms or conditions, inter-
7	vening changes in Federal law, a material
8	change in circumstances affecting safety, includ-
9	ing erroneous information in the application, or
10	any other reason. If necessary to avoid a signifi-
11	cant risk of harm to persons, property, or the en-
12	vironment, the Secretary may waive the shou
13	cause procedure and make the action imme-
14	diately effective.".
15	SEC. 20. BIOFUEL PIPELINES.
16	Section 60101(a)(4) is amended—
17	(1) by striking "and" after the semicolon in sub-
18	paragraph (A);
19	(2) by redesignating subparagraph (B) as sub-
20	paragraph (C); and
21	(3) by inserting after subparagraph (A) the fol-
22	lowing:
23	"(B) non-petroleum fuels, including biofuels
24	that are flammable, toxic, or corrosive or would

1	be harmful to the environment if released in sig-
2	nificant quantities; and".
3	SEC. 21. CARBON DIOXIDE PIPELINES.
4	Section 60102(i) is amended to read as follows:
5	"(i) Pipelines Transporting Carbon Dioxide.—
6	The Secretary shall prescribe minimum safety standards for
7	the transportation of carbon dioxide by pipeline in either
8	a liquid or gaseous state.".
9	SEC. 22. STUDY OF THE TRANSPORTATION OF TAR SANDS
10	CRUDE OIL.
11	Not later than 18 months after the date of enactment
12	of this Act, the Secretary of Transportation shall complete
13	a comprehensive review of hazardous liquid pipeline regula-
14	tions to determine whether these regulations are sufficient
15	to regulate pipelines used for the transportation of tar sands
16	crude oil. In conducting this review, the Secretary shall con-
17	duct an analysis of whether any increase in risk of release
18	exists for pipelines transporting tar sands crude oil. The
19	Secretary shall report the results of this review to the Com-
20	mittee on Commerce, Science, and Transportation of the
21	Senate and the Committees on Transportation and Infra-
22	structure and on Energy and Commerce of the House of
23	Representatives.

SEC. 23. STUDY OF NON-PETROLEUM HAZARDOUS LIQUIDS

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7	TRANSPORTED RY PIPELINE
/	. TRANSPURTEII RY PIPELINE.

- 3 The Secretary of Transportation may conduct an
- 4 analysis of the transportation of non-petroleum hazardous
- 5 liquids by pipeline for the purpose of identifying the extent
- 6 to which pipelines are currently being used to transport
- 7 non-petroleum hazardous liquids, such as chlorine, from
- 8 chemical production facilities across land areas not owned
- 9 by the producer that are accessible to the public. The anal-
- 10 ysis should identify the extent to which the safety of the
- 11 lines is unregulated by the States and evaluate whether the
- 12 transportation of such chemicals by pipeline across areas
- 13 accessible to the public would present significant risks to
- 14 public safety, property, or the environment in the absence
- 15 of regulation. The results of the analysis shall be made
- 16 available to the Committee on Commerce, Science, and
- 17 Transportation of the Senate and the Committees on Trans-
- 18 portation and Infrastructure and on Energy and Commerce
- 19 of the House of Representatives.

20 SEC. 24. CLARIFICATIONS.

- 21 (a) Amendment of Procedures Clarification.—
- 22 Section 60108(a)(1) is amended by striking "an intrastate"
- 23 and inserting "a".
- 24 (b) Owner and Operator Clarification.—Section
- 25 60102(a)(2)(A) is amended by striking "owners and opera-
- 26 tors" and inserting "any or all of the owners or operators".

1 (c) One-call Enforcement Clarification.—Section 60114(f) is amended by adding at the end the following: "This subsection does not apply to proceedings against persons who are pipeline operators.". SEC. 25. ADDITIONAL RESOURCES. 6 (a) In General.—To the extent funds are appropriated, the Secretary of Transportation shall increase the personnel of the Pipeline and Hazardous Materials Safety Administration by a total of 39 full-time employees to carry out the pipeline safety program and the administration of 10 that program, of which at least— 12 (1) 9 employees shall be added in fiscal year 13 2011: (2) 10 employees shall be added in fiscal year 14 15 2012; 16 (3) 10 employees shall be added in fiscal year 17 2013; and 18 (4) 10 employees shall be added in fiscal year 19 2014. 20 (b) Functions.—In increasing the number of employ-21 ees under subsection (a), the Secretary shall focus on hiring 22 employees— 23 (1) to conduct data collection, analysis, and reporting; 24

1	(2) to develop, implement, and update informa-						
2	$tion\ technology;$						
3	(3) to conduct inspections of pipeline facilities to						
4	determine compliance with applicable regulations and						
5	standards;						
6	(4) to provide administrative, legal, and other						
7	support for pipeline enforcement activities; and						
8	(5) to support the overall pipeline safety mission						
9	of the Pipeline and Hazardous Materials Safety Ad-						
10	ministration, including training of pipeline enforce-						
11	ment personnel.						
12	SEC. 26. MAINTENANCE OF EFFORT.						
13	Section 60107(b) is amended to read as follows:						
14	"(b) PAYMENTS.—After notifying and consulting with						

"(b) Payments.—After notifying and consulting with
15 a State authority, the Secretary may withhold any part
16 of a payment when the Secretary decides that the authority
17 is not carrying out satisfactorily a safety program or not
18 acting satisfactorily as an agent. The Secretary may pay
19 an authority under this section only when the authority
20 ensures the Secretary that it will provide the remaining
21 costs of a safety program and that the total State amount
22 spent for a safety program (excluding grants of the United
23 States Government) will at least equal the average amount
24 spent for gas and hazardous liquid safety programs for fis25 cal years 2004 through 2006, except when the Secretary

- waives the requirements of this subsection. The Secretary shall grant such a waiver if a State can demonstrate an inability to maintain or increase the required funding 4 share of its pipeline safety program at or above the level required by this subsection due to economic hardship in that 6 State.". SEC. 27. MAXIMUM ALLOWABLE OPERATING PRESSURE. 8 (a) Establishment of Records.— 9 (1) In General.—Not later than 6 months after 10 the date of enactment of this Act, the Secretary of 11 Transportation shall require pipeline operators to 12 conduct a verification of records for all interstate and 13 intrastate gas transmission lines in class 3 and class 14 4 locations and class 1 and class 2 high consequence 15 areas that accurately reflect the pipeline's physical 16 and operational characteristics and confirm the estab-17 lished maximum allowable operating pressure of those 18 pipelines. 19 Elements.—Verification of each record 20 under paragraph (1) shall include such elements as 21 the Secretary considers appropriate.
- 22 *(b) REPORTING.*
 - (1) Documentation of Certain Pipelines.—

 Not later than 18 months after the date of enactment of this Act, pipeline operators shall submit to the Sec-

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- retary documentation of all interstate and intrastate
 gas transmission pipelines in class 3 and class 4 locations and class 1 and class 2 high consequence areas
 where the records required under subsection (a) are
 not sufficient to confirm the established maximum allowable operating pressure of those pipeline segments.
- 7 (2) Exceedances of maximum allowable op-8 ERATING PRESSURE.—All pipeline operators shall re-9 port any exceedance of the maximum allowable oper-10 ating pressure for gas transmission pipelines that ex-11 ceed the build-up allowed for operation of pressure-12 limiting or control devices to the Secretary not later 13 than 5 working days after the exceedance occurs. No-14 tice of exceedance by gas transmission pipelines shall 15 be provided concurrently to appropriate State au-16 thorities.
- 17 (c) Determination of Maximum Allowable Oper-18 ating Pressure.—
 - (1) In General.—For any transmission line reported in subsection (b), the Secretary shall require the operator of the transmission line to reconfirm a maximum allowable operational pressure as expeditiously as economically feasible.
- 24 (2) Interim actions.—For cases described in 25 paragraph (1), the Secretary will determine what ac-

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1	tions are appropriate for a pipeline operator to take					
2	to maintain safety until a maximum allowable oper-					
3	ating pressure is confirmed. In determining what ac-					
4	tions an operator should take, the Secretary shall take					
5	into account consequences to public safety and the en-					
6	vironment, impacts on pipeline system reliability and					
7	deliverability, and other factors, as appropriate.					
8	SEC. 28. ADMINISTRATIVE ENFORCEMENT PROCESS.					
9	(a) Issuance of Regulations.—					
10	(1) In General.—Not later than 2 years after					
11	the date of the enactment of this Act, the Secretary					
12	shall prescribe regulations—					
13	(A) requiring hearings under sections					
14	60112, 60117, 60118, and 60122 to be convened					
15	before a presiding official;					
16	(B) providing the opportunity for any per-					
17	son requesting a hearing under sections 60112,					
18	60117, 60118, and 60122 to arrange for a tran-					
19	script of that hearing, at the expense of the re-					
20	questing person; and					
21	(C) ensuring expedited review of any order					
22	issued pursuant to section 60112(e).					
23	(2) Presiding official.—The regulations pre-					
24	scribed under this subsection shall—					

1	(A) define the term "presiding official" to					
2	mean the person who conducts any hearing relat-					
3	ing to civil penalty assessments, compliance or-					
4	ders, safety orders, or corrective action orders;					
5	and					
6	(B) require that the presiding official must					
7	be an attorney on the staff of the Deputy Chief					
8	Counsel that is not engaged in investigative or					
9	prosecutorial functions, including the prepara-					
10	tion of notices of probable violations, orders re-					
11	lating to civil penalty assessments, compliance					
12	orders, or corrective action orders.					
13	(b) Standards of Judicial Review.—Section					
14	60119(a) is amended by adding at the end the following					
15	new paragraph:					
16	"(3) All judicial review of agency action under this					
17	section shall apply the standards of review established in					
18	section 706 of title 5.".					
19	SEC. 29. AUTHORIZATION OF APPROPRIATIONS.					
20	(a) Gas and Hazardous Liquid.—					
21	(1) Section 60125(a)(1) is amended by striking					
22	subparagraphs (A) through (D) and inserting the fol-					
23	lowing:					

1	"(A) for fiscal year 2011, \$92,206,000, of						
2	which \$9,200,000 is for carrying out such section						
3	12 and \$36,958,000 is for making grants;						
4	"(B) for fiscal year 2012, \$96,144,000, of						
5	which \$9,600,000 for carrying out such section						
6	12 and \$39,611,000 is for making grants;						
7	"(C) for fiscal year 2013, \$99,876,000, of						
8	which \$9,900,000 is for carrying out such section						
9	12 and \$41,148,000 is for making grants; and						
10	"(D) for fiscal year 2014, \$102,807,000, of						
11	which \$10,200,000 is for carrying out such sec-						
12	tion 12 and \$42,356,000 is for making grants.".						
13	(2) Section 60125(a)(2) is amended by striking						
14	subparagraphs (A) through (D) and inserting the fol-						
15	lowing:						
16	"(A) for fiscal year 2011, \$18,905,000, of						
17	which \$7,562,000 is for carrying out such section						
18	12 and \$7,864,000 is for making grants;						
19	"(B) for fiscal year 2012, \$19,661,000, of						
20	which \$7,864,000 is for carrying out such section						
21	12 and \$7,864,000 is for making grants;						
22	"(C) for fiscal year 2013, \$20,000,000, of						
23	which \$8,000,000 is for carrying out such section						
24	12 and \$8,000,000 is for making grants; and						

1	"(D) for fiscal year 2014, \$20,000,000, of						
2	which \$8,000,000 is for carrying out such section						
3	12 and \$8,000,000 is for making grants.".						
4	(b) Emergency Response Grants.—Section						
5	60125(b)(2) is amended by striking "2007 through 2010"						
6	and inserting "2011 through 2014".						
7	(c) One-call Notification Programs.—Section						
8	6107 is amended—						
9	(1) by striking "2007 through 2010." in sub-						
10	section (a) and inserting "2011 through 2014.";						
11	(2) by striking "2007 through 2010." in sub-						
12	section (b) and inserting "2011 through 2014."; and						
13	(3) by striking subsection (c).						
14	(d) State Damage Prevention Programs.—Sec-						
15	tion 60134 is amended by adding at the end the following:						
16	"(i) Authorization of Appropriations.—There are						
17	authorized to be appropriated to the Secretary to provide						
18	$grants\ under\ this\ section\ \$2,000,000\ for\ each\ of\ fiscal\ years$						
19	2011 through 2014. The funds shall remain available until						
20	expended.".						
21	(e) Community Pipeline Safety Information						
22	Grants.—Section 60130 is amended—						
23	(1) by striking "\$50,000" in subsection (a)(1)						
24	and inserting "\$100,000"; and						

1	(2) by striking "2003 through 2010." in sub-						
2	section (d) and inserting "2011 through 2014.".						
3	(f) Pipeline Transportation Research and Dr						
4	VELOPMENT.—Section 12 of the Pipeline Safety Improve						
5	ment Act of 2002 (49 U.S.C. 60101 note) is amended—						
6	(1) by adding at the end of subsection (d) the following						
7	lowing:						
8	"(3) Ongoing pipeline transportation re-						
9	SEARCH AND DEVELOPMENT.—After the initial 5-year						
10	program plan has been carried out by the partici-						
11	pating agencies, the Secretary of Transportation shall						
12	prepare a research and development program plan						
13	every 5 years thereafter and shall transmit a report						
14	to Congress on the status and results-to-date of imple-						
15	mentation of the program each year that funds are						
16	appropriated for carrying out the plan."; and						
17	(2) by striking "2003 through 2006." in sub-						
18	section (f) and inserting "2011 through 2014.".						

Calendar No. 96

112TH CONGRESS S. 275

[Report No. 112-30]

A BILL

To amend title 49, United States Code, to provide for enhanced safety and environmental protection in pipeline transportation, to provide for enhanced reliability in the transportation of the Nation's energy products by pipeline, and for other purposes.

JULY 7, 2011

Reported with an amendment